The implications of non-conventional monetary easing and fiscal deficits for interest rates

Comments at the Conference on Fiscal Policy

IMF Fiscal Affairs and Research Departments

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This is not just a crisis in global financial markets and economies

- This is a crisis in economics and finance
 - Macro modeling over the past decade has focused on interest rates,
 - With no role for quantities, and
 - Financial economists
 have not taken to
 heart absence-of arbitrage arguments

- Any evaluation of Quantitative Easing (QE) is deus ex machina from the perspective of models
 - Role for event studies, for good or ill
- Difficult to embed financial strains

Evaluate the IMF's ongoing work of QE and fiscal deficits

- 1 In terms of the channels of QE
 - Including why they might be hard to measure
- The incidence of the cost of a financial crisis
- The short- and long-term effects of fiscal deficits

1 QE, QED

- We are amidst efforts to rebrand QE, but it helps to go back to basics
- Why the rebranding?
 - The Fed started QE in October 2008, before embracing it for macroeconomic reasons
 - No one wants to be compared to the Japanese (even though they may fairly be in some respects)

QE holds that the size and composition of a central bank's balance sheet influences financial markets and the economy over and beyond the level of the policy rate

- Policy does not necessarily run out of ammunition at the zero bound
- QE is not just about the level of reserves
- QE can be undertaken at a nonzero policy interest rate (which is relevant for the unwinding of policy stimulus)

QE potentially works through both sides of a central bank's balance sheet

- Large provision of reserves
 - Induce banks to make use of idle balances (the money multiplier)
 - Convince market participants that the policy interest rate will be low for a long time (the policy duration effect)
- The accumulation of assets
 - Influence spreads in markets (asset substitution)
 - Generate additional income for the central bank so as to encourage government action (creating fiscal space)

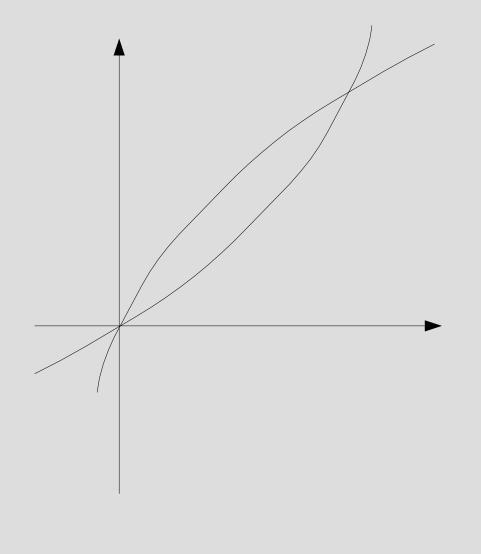
Assessments of QE

- Are limited in modern models to the policy duration effect
 - If interest rates are expected to stay pinned at zero for longer
 - How does that play through the yield curve (in nominal and real terms)
 - And influence the economy?

- Working outside a model, researchers can rely on event studies (Table 1 in the IMF presentation)
- Event studies beg the questions
 - How much was expected?
 - What happened outside the window?

The incidence of the cost of a financial crisis

- A crisis leads the management of a large complex financial institution to
 - View with disfavor the size and risk of their balance sheet
 - View counterparties from this same perspective (potentially leading to high and low trade outcomes-->)



An increased cost of balance-sheet size (either implicit or explicit) in a crisis

- Discourages arbitrage across markets
 - Hence money market risk spreads are a fever chart of the absence of arbitrage
- Leads banks to pass along the higher cost to the customers over which they have some market power

Incidence depends on what is different about banks (R&R,'99)

- If banks have market power over deposits
- Then deposit rates can be lowered (relatively) in a crisis
- And the shock is essentially monetary (with no real effects)

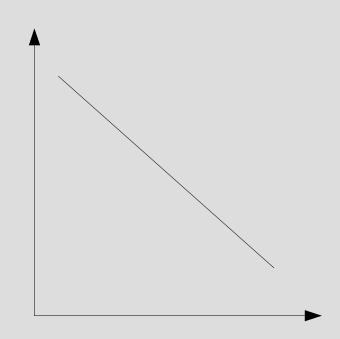
- If banks have market power over loans
- Then loan rates can be increased (relatively) in a crisis
- And the shock has real consequences

Incidence also determines the appropriate central bank response

- If banks have market power over deposits
- The central bank can issue more of its own liabilities (currency and reserves) to accommodate the public
- If banks have market power over loans
- The central bank can purchase assets to influence those rate spreads

The short- and long-term effects of fiscal deficits

- The best intuition for the longrun anchor to interest rates comes from Elmendorf and Mankiw (1998)
 - Capital has a diminishing marginal product
 - Government demands limits the private capital stock according to
 - The public choice between consumption and investment
 - Availability of external funding
 - The consequences for the real rate follow from technology



In the short run,

- Which is the interesting horizon in our current unruly world
- How does above-average fiscal impetus interact with below-average policy rates?
- In particular, how much fiscal space does monetary policy create by pinning itself to the zero bound?
 - How do fiscal sustainability exercises depend on the "monetary policy duration effect"?

This leads to a few general questions

- How do we reconcile the notion of "fiscal space" with Ricardian equivalence
 - Going back to Metzler/Mundell/Obstfeld
- In the absence of arbitrage, what is the incidence of a higher cost of capital?
 - Do bank profits provide another route for monetary policy to influence the economy?
- Do quantities matter?

