### Financial Soundness Indicators (FSIs) and Stress Testing

#### Gaston Gelos International Monetary Fund

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### Outline

- 1. Financial Soundness Indicators
  - Definition
  - Evidence
  - Available Resources

#### 2. Stress Testing

#### 1. Financial Soundness indicators (FSIs)

#### A bit of history...

"How can the IMF strengthen its surveillance over countries' financial systems in the context of Article IV consultations?"

"What indicators of the soundness and vulnerabilities of financial systems (that is, macroprudential indicators) can be used most effectively to monitor financial system stability? "

"Should the international community establish guidelines and standards for the compilation of such indicators and, in general, aim for harmonization of efforts in this area?"





#### **Financial Soundness Indicators (FSIs)**

"Indicators of **strengths and vulnerabilities** of a **financial system**"

Two questions:

- 1) Where to look at? What is the coverage?
- 2) How to assess strengths and vulnerabilities?

	Core set of FSIs	Encouraged set of FSIs
Sectoral Coverage	Banks	Banks Non-banks Markets Corporate sector Households
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#### **Strengths and vulnerabilities**

- For banks, focus is on:
  - -Capital adequacy
  - -Asset quality
  - Earnings and profitability
  - Liquidity
  - -Sensitivity to market risk

Based on CAMELS framework used by supervisors for assessing soundness of *individual* banks.

•FSIs also cover nonbanks and some market indicators.

#### **2013 Revisions**

- Revised and expanded in 2013 to account for growing role of shadow banking
- Bank indicators revised to reflect Basel III. Three new indicators added: Common-Equity-Tier 1 to RWAs, Liquidity Coverage Ratio, net stable funding ratio.
- Also added: credit growth to private sector,
- Real estate price developments added to core set

	CORE SET	
FSI code	Core FSIs for Deposit Takers	
I01	Regulatory capital to risk-weighted assets	
I02	Regulatory Tier 1 capital to risk-weighted assets	
I03 (NEW)	Common equity Tier 1 to risk-weighted assets [Solvency ratio]	
104	Capital to assets	
105	Non-performing loans net of provisions to capital	
106	Non-performing loans to total gross loans	
I07 (NEW)	Provisions to non-performing loans	
108	Sectoral distribution of loans to total loans	
109	Return on assets	
I10	Return on equity	
I11	Interest margin to gross income	
I12	Noninterest expenses to gross income	
I13	Liquid assets to total assets	
I14	Liquid assets to short-term liabilities <sup>29</sup>	
I15 (NEW)	Available amount of stable funding to required amount of stable funding	
	[Net stable funding ratio]	
I16	Net open position in foreign exchange to capital	
	0	

### **Additional Set for Deposit Takers**

	ADDITIONAL SET
	Additional FSIs for Deposit Takers
I18	Large exposures to capital
I19	Geographical distribution of loans to total loans
120	Gross asset position in financial derivatives to capital
I21	Gross liability position in financial derivatives to capital
I22	Trading income to total income
I23	Personnel expenses to noninterest expenses
I24	Spread between reference lending and deposit rates (base points)
I25	Spread between highest and lowest interbank rates (base points)
I26	Customer deposits to total (non-interbank) loans
127	Foreign-currency-denominated loans to total loans
128	Foreign-currency-denominated liabilities to total liabilities
I29 (NEW)	Credit growth to private sector

#### **Additional FSIs**

For Other Financial Corporations
For Money Market Mutual Funds
For Insurance Companies
For Pension Funds
For Pension Funds
For Nonfinancial Corporations
For Households
For Real Estate Markets

#### **Capital Adequacy**

- Capital adequacy and availability ultimately determine the robustness of financial institutions to withstand shocks to their balance sheets.
- Aggregate risk-based capital ratios (regulatory capital/risk-weighted assets) are the most common indicators of capital adequacy.
- Simple leverage ratios (capital/assets), often complement this measure.

#### **Capital Adequacy and Basel III**

BCBS Basel III framework strengthens quantity and quality of capital

**Quality, level of capital**: Greater focus on common equity. Minimum raised to 4.5% of risk-weighted assets.

**Capital conservation buffer**: Comprising common equity of 2.5% of risk-weighted assets, bringing the total common equity standard to 7%.

**Countercyclical buffer**: Imposed within a range of 0-2.5% comprising common equity, when authorities judge systematic risk is building.

#### **Capital Adequacy and Basel III**

- BCBS Basel III framework: strengthen quantity and quality of capital
- Leverage ratio: A non-risk-based leverage ratio will serve as a backstop to the risk-based capital requirement. Also helps contain system wide buildup of leverage.

#### **BASEL III Capital Requirements**

#### Minimum Risk-based Capital Ratio: 8%

Common Equity Tier Additional Tier 1 Capital Tier 2 Capital

4.5% 1.5% 2.0%

+ 2.5% Capital Conservation Buffer, comprised of CET1

Countercyclical Capital Buffer up to 2.5%, To be determined by national authorities

#### **Capital Adequacy and Basel III**

**Tier 1 capital**: Common shares, equity capital and disclosed reserves considered freely available to meet claims against the bank.

**Tier 2 capital**: Financial instruments and reserves that are available to absorb losses but that might lack permanency, have uncertain values, entail costs if sold, or otherwise lack the full loss-absorption capacity of Tier 1 capital items.

**Risk-weighted assets**: Weighted total of each class of assets and off-balance sheet asset exposures, with weights related to the credit risk associated with each type of asset.

#### **Capital Adequacy and Basel III**

Basel Committee on Banking Supervision

Ba: (All o	sel III phase-in arrangements dates are as of 1 January)					BANK FOR	INTERNATIONAL	SETTLEMENTS	
	Phases	2013	2014	2015	2016	2017	2018	2019	
	Leverage Ratio		Parallel run 1 Jan Disclosure sta	2013 – 1 Jan 2017 arts 1 Jan 2015	7		Migration to Pillar 1		
	Minimum Common Equity Capital Ratio	3.5%	4.0%		4.5	5%		4.5%	
	Capital Conservation Buffer				0.625%	1.25%	1.875%	2.5%	
	Minimum common equity plus capital conservation buffer	3.5%	4.0%	4.5%	5.125%	5.75%	6.375%	7.0%	
Capital	Phase-in of deductions from CET1*		20%	40%	60%	80%	100%	100%	
	Minimum Tier 1 Capital	4.5%	5.5%	5.5% 6.0'			6.0%		
	Minimum Total Capital			8.0	0%			8.0%	
	Minimum Total Capital plus conservation buffer		8.0%		8.625%	9.25%	9.875%	10.5%	
	Capital instruments that no longer qualify as non-core Tier 1 capital or Tier 2 capital			Phased out over	r 10 year horizon	beginning 2013			

#### **Asset Quality**

Solvency Risk: often derives from decline in asset quality (often because of deterioration in borrowers' financial health).

- Non-performing loans (NPLs) / total gross loans

What is the capacity of bank capital to withstand losses from NPLs? Have banks delayed addressing asset quality problems?

- Non-performing Loans (net of provisions)/capital

#### **Asset Quality**

Lack of diversification in loan portfolio may make bank vulnerable to shocks:

-Sector (e.g. real estate): Loan concentration in a specific economic sector

-Region (e.g. country risk): Geographical distribution of loans

Concentration of credit risk in a small number of borrowers may also result from connected lending.

Connected lending: share of capital lent to related parties.



### Liquidity

*Liquidity transformation* is inherent to banking business model. (Maturity of liabilities typically lower than maturity of assets.)

A liquidity crisis has the potential to push solvent banks into insolvency.

-Liquid assets / total assets: how much balance sheet shrinkage could be absorbed before selling illiquid assets?

- Liquid assets/ short-term liabilities: short-term liabilities would have to be covered by asset sales if access to funding was lost.

### Liquidity and Basel III

BCBS Basel III framework: establish international global liquidity standard

The *liquidity coverage ratio (LCR)* will require banks to have sufficient high-quality liquid assets to withstand a 30-day stressed funding scenario specified by supervisors.

The *net stable funding ratio (NSFR)* is a longer-term structural ratio designed to address liquidity mismatches. It covers the entire balance sheet and provides incentives for banks to use stable sources of funding.

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### Liquidity and Basel III

Bas (All c	sel III phase-in arrangements lates are as of 1 January)					Basel Com BANK FOR	nmittee on Bank	ting Supervision
	Phases	2013	2014	2015	2016	2017	2018	2019
dity	Liquidity coverage ratio – minimum requirement			60%	70%	80%	90%	100%
Liqui	Net stable funding ratio						Introduce minimum standard	

#### **Sensitivity to Market Risk**

Market risk: risk of losses arising from changes in market prices.

Indicator of sensitivity to *interest rate risk*: duration of assets and liabilities

• The greater the mismatch in duration or "average" life between assets and liabilities, the greater the interest rate risk, and the greater the likely impact of changes in interest rates on earnings and capital.

#### **Sensitivity to Market Risk**

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Indicator of sensitivity to *exchange rate risk*: net open position in foreign exchange to capital

• Measures the mismatch (open position) of foreign currency asset and liability positions to assess the potential vulnerability of the deposit-taking sector's capital position to exchange rate movements.

Indicator of *sensitivity of bank capital to equity prices*: net open position in equities to capital

### Financial Soundness Indicators in the Region



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# Financial Soundness Indicators in the Region



### Financial Soundness Indicators in the Region



### **IMF Financial Soundness Indicators**

FSIs only offer very partial, preliminary picture

Computed at the aggregate level... distribution may matter!

Many tools to assess the soundness of the financial sector.

- *Quantitative* measures (stress-testing, credit-tot-GDP gap, systemic risks measures, etc.)
- Qualitative assessment and judgment!

### **IMF Financial Soundness Indicators**

*Example*: use FSIs to create a heatmap on credit cycle and financial soundness



#### **Selected Evidence: contemporaneous**

 Laeven and Valencia (2008) identify systemic banking crises

"...in a systemic banking crisis, a country's corporate and financial sectors experience a large number of defaults and financial institutions and corporations face great difficulties repaying contracts on time. As a result, **non-performing loans** increase sharply and all or most of the **aggregate banking system capital** is exhausted."

#### **Selected Evidence: early warning**

• Probability of banking crisis decreases with better capitalization and liquidity measures

- Kato and others (2010): Probit model for 13 OECD countries using annual data (1980-2008)

- Barrel and others (2010): Logit model for 14 OECD countries using annual data (1980-2008)

#### **Selected Evidence: early warning**

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• Probability of crisis increases with lower ROE

•Costa Navajas and others (2013): Logit model for 80 countries using annual data (2005-2012)

• Cihak and others (2007): Logit model for 100 countries using annual data (1994-2004)

#### **Selected Evidence on FSIs**

**Regulatory capital to risk-weighted assets** 

Regulatory Tier-1 capital to risk-weighted assets





Costa Navajas and others (2013)

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#### **Selected Evidence on FSIs**

Non-performing loans net of provisions to capital



Non-performing loans to total gross loans



Costa Navajas and others (2013)

### **Selected Evidence on FSIs**

Return on assets







Costa Navajas and others (2013)

#### **Selected Evidence on FSIs**

-Non-crisis countries ---Crisis countries 

Non-interest expenses to gross income



Liquid assets to short-term liabilities

Costa Navajas and others (2013)

#### **Selected Evidence on FSIs**

• "Excessive" credit growth and asset prices (i.e. housing prices) are good predictors of financial distress

• Methodologies: noise-to-signal ratios/ Probit-Logit models

#### • Examples:

- Borio and others (2002, 2009)
- Mendoza-Terrones (2008)
- GFSR (2011)
- Dell'Ariccia and others (2012)

#### **Selected Evidence on FSIs**

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• GFSR Chapter 3, April 2009: "micro" case study

• Were FSIs able to distinguish between institutions that would eventually require government assistance from those that did not?

•Sample: 36 commercial and investment banks across the world

•Sample split into non-intervened banks, intervened commercial banks, and U.S. intervened investment banks during 1998:Q1-2008:Q1 and 2005:Q1-2007Q2

#### **Case Study**

#### Table 3.1. Selected Indicators on Fundamental Characteristics in Financial Institutions

	Noninterve	ened Banks	Intervened Co	mmercial <mark>Banks</mark>	Interve Investm	ned U.S. ent Banks
	1998:Q1- 2008:Q1	2005:Q1- 2007:Q2	1998:Q1- 2008:Q1	2005:Q1- 2007:Q2	1998:Q1- 2008:Q1	2005:Q1- 2007:Q2
Capital adequacy (in percent)						
Capital/assets	14.5	19.4	17.9***	20.3	17.3**	19.4
Common equity/assets	3.7	4.4	6.0***	5.7***	3.7	3.7**
Tier 1 capital/risk-weighted assets	4.9	10.8	8.1***	9.0		
Tier 1 and 2 capital/risk-weighted assets	7.3	15.8	11.0***	12.5		
Asset quality (in percent)						
Nonperforming loan ratio	2.3	2.3	1.4***	1.0**	n.a.	n.a.
Provision for loan losses/loans	0.1	0.1	0.2***	0.2***	n.a.	n.a.
Leverage						
Debt to common equity	7.5	7.6	8.1***	9.0***	13.3***	13.7***
Short-term debt1	0.4	0.5	0.7***	0.7***	0.7***	0.7***
Liquidity						
Loans/deposits	1.1	1.3	1.2	1.3	n.a.	n.a.
Loans/assets	0.6	0.5	0.5***	0.5***	n.a.	n.a.
Earning and profit (in percent)						
Return on assets	1.2	1.2	1.9***	1.6***	3.9***	4.3***
Return on equity	3.6	4.8	4.1	5.3	4.1	5.3
Stock market performance						
Price/earnings ratio	15.5	12.6	16.8	12.0	15.6	13.1
Earnings per share	0.6	1.0	0.6	0.9	1.3***	2.4***
Book value per share	14.8	21.7	14.1	18.3***	34.0***	50.5***

Sources: Thomson Reuters: and IMF staff estimates.

Note: A Hest is performed to determine whether two samples are likely to have come from the same two underlying populations that have ne same mean. The intervened commercial banks and the U.S. investment banks are compared to the nonintervened banks. \*, \*\*, and \*\*\* Perpresent the statistically significant differences at the 10, 5, and 1 percent levels, respectively. <sup>1</sup>Short-term and other debt payable within one year.

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#### **Case Study**

#### **Results:**

 Capital adequacy ratios were unable to clearly identify institutions requiring intervention.



Sources: Thomson Reuters; and IMF staff estimates.

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2000

Note: The ratios of nonintervened banks, intervened banks, and intervened U.S. investment banks are the average of all institutions in each category.

04

06

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1998

#### **Case Study**

#### **Results:**

• Liquidity ratios are not very informative of the differences between intervened and non-intervened financial institutions.

• NPL / total loans for the intervened commercial banks were lower than for the non-intervened commercial banks.

#### **Case Study**

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#### **Results:**

• Return on assets (ROA) for intervened institutions are higher than those in the non-intervened commercial banks.



Sources: Thomson Reuters; and IMF staff estimates. Note: The ratios of nonintervened banks, intervened banks, and intervened U.S. investment banks are the average of all institutions in each category.

### FSI, Policies, and Cycles

Better bank "financial soundness" can help mitigate volatility of financial cycles.

But trying to improve financial soundness in the midst of a downturn can do the opposite—further aggravating the contraction of credit.

#### Che and Shinagawa (2014):

Better initial scores in certain financial soundness indicators (FSIs) associated with milder, shorter downturns
Improving FSIs during a downturn worsens credit contraction.
→ need to mindful about timing of regulating changes in banks' FSIs.

#### **IMF** webpage

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• "FSI Compilation Guide" with details on concepts and definitions

 Data and metadata available for IMF FSI-reporters

• Data for extended set of countries (133, including FSI reporters and non-reporters)



### **IMF** webpage

At a Glance	By Country	By Indicator G	uery Documents	Data and Metada	ta Tables G	GFSR FSI Tables	FA	Qs Search		GO
The Financial community, •	l Soundness Ind with aim of sup	licators (FSIs) were d porting analysis and	eveloped by the IMF assessing strengths	, together with the ir and vulnerabilities of	nternational financial syste	ems.		0	141	
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### Summing up

- FSIs: indicators of strengths and vulnerabilities of a financial system
  - Simple to understand
  - Universal and broadly available
- But they should be handled with care...
  - Low frequency
  - Aggregate indicators may mask risks
  - Sometimes they lag, not lead
  - Currently, poor coverage for nonbanks



# **Stress Testing**



#### **Stress Testing**

- Borrowed notion from engineering:
  - "technique of testing a structure or system beyond normal operating capacity, often to breaking point, to confirm specifications are met, determine breaking limits or examine models of failure"
- Finance:
  - Assess the resilience of a financial institution (or the financial system) to *large but plausible* shocks

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- Consider individual or combined shocks
- Can integrate macroeconomic effects

#### **Evolving use and expectations**

### Lessons from the global crisis

Gaps in risk identification, propagation, and coverage

Shock sizes too moderate

## ST as crisis management tools

U.S. SCAP, EU EBA gave stress tests a new (public) role

Results linked to interventions

Macroprudential focus

Increased emphasis on systemic risk oversight

Macroprudential ST an integral part of oversight



### "Best practice" principles



Source: "Macrofinancial Stress Testing—Principles and Practices", IMF, 2012.

#### **Principle: Appropriate perimeter**

#### Size

Firms with a large share in assets, deposits

#### Interconnectedness

Connection to other firms via a substantial web of transactions

Focus on **systemic institutions** (bank and nonbank) whose failure can impact the whole financial system, including all relevant **activities** (e.g. cross-border, SPVs)

#### Complexity

Firms that would require time and high costs to resolve

#### Substitutability

Firms providing services that are widely used but hard to replace

#### **Principle: Appropriate perimeter**

- Know your system: major players, business models, transactions, key counterparties
- Identify systemically important institutions to cover in the tests, including relevant nonbanks and financial market infrastructures.
- Gain a basic understanding of the structure of financial conglomerates, and cover any banking or non-banking activities that may have a major impact in a stress scenario.



### **Principle: All material risks & buffers**







#### **Principle: All material risks & buffers**

- Before undertaking ST, understand key activities, markets, exposures, and counterparties
- Be as comprehensive as possible in including potential sources of risk in ST: think the unthinkable
- Assess and project buffers during the test period conservatively

#### **Test period**



#### **Principle: Focus on tail risks**

#### Lessons from the crisis

- In principle: low probability shocks ("extreme but plausible")
- In practice: shocks in pre-crisis tests were often too mild

#### How extreme is "extreme but plausible"?

- Typically based on history
  - -but "extreme" shocks calibrated during a benign period may be very mild
  - and what if there is no history at all?
- · Small shocks may cause severe impact
  - non-linear reactions, correlated shocks
     , correlated default of multiple financial institutions

#### **Principle: Focus on tail risks**

Pursue truly tail event scenarios

Use different approaches to historical data (standard deviation, worst-ever, worst-in-adecade, etc.)...

Use a variety of approaches to determine "extreme but plausible"

Complement base test with alternative, newer approaches accounting for simultaneous distress in multiple institutions ... or cross-country experiences

adopt methods that capture correlations between shocks

#### **Principle: Focus on tail risks**

- In practice, most central bank ST: based on own history
  - historical worst, multiples of the worst, standard deviations, percentiles, worse than historical worst
- Some target specific likelihood: 1-5 %
- 70 % consider scenario with joint movement of multiple risk factors
  - macrofinancial scenarios (macro vars + asset price assumptions)
  - distressing credit and market risk parameters

Source: IMF staff, Survey of country stress testing practices, 2012

#### Principle: Speak smarter, not just louder



### **ST principles: summary**

In-depth knowledge of the system is a pre-condition for effective stress tests (principles 1-3)

Stress tests need to focus on tail risks and be informed by market expectations; communication of results needs to meet these expectations (principles 4-6)

Stress tests do not predict the future; they need to be used in conjunction with other tools (principle 7).



#### **Contact Information**

Gaston Gelos International Monetary Fund Phone +1-202 623 7946 Fax +1-202 589 7946 E-mail ggelos@imf.org www.imf.org

# **Additional Slides**

#### Hands-on example: credit risk

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- Simplified example based on the FSAP tests in smaller/less complex systems
- Fictional data similar to those in the FSAP

### Hands-on example: credit risk

Initial Balance Sheet		Bank SB1
Performing loans	#1	1099
NPLs	#2	1014
Provisions held	#3	521
Regulatory capital	#4	81
RWA	#5	1030
CAR (pre-shock)	#6 = #4 / #5	7.9%
NPLs (gross) to total (net) loans	#7 = #2 / (#1 + #2 - # 3)	63.7%

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#### Hands-on example: credit risk

- Shock: 5% of performing loans become NPLs (0.05\*1099=55)
- Out of that increase, assume bank provisions 40% (0.4 \* 55 = 22)
- Capital then decreases by 22!

## Hands-on example: credit risk

Stressed Balance Sheet		Bank SB1
Performing loans	#1	0.95*1099
NPLs	#2	1014+ 0.05*1099
Provisions held	#3	521+0.4*0.05*1099
Regulatory capital	#4	59=81-0.4*0.05*1099
RWA	#5	1030
CAR (pre-shock)	#6 = #4 / #5	5.7%
NPLs (gross) to total (net) loans	#7 = #2 / (#1 + #2 - # 3)	68%
	71	