

# Issues to be considered when designing redistributive fiscal policy

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# Scope of government spending to address income inequality

- Government spending to address income inequality should be considered in a broader view:
- Social spending (social transfers, health, education):
   Directly impact household income
- Capital spending (subsidized interest rate, public investment in roads, infrastructure system, etc.):
   Indirectly impacts household income through economic development and job creation
- Capital spending should be focused on disadvantageous areas to promote economic development and household income

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# Institutional arrangement

- □ Role of central government and local government in designing redistributive fiscal policy
- Depends much on countries' fiscal decentralization policy
- Highly-centralized countries: Top-down approach
- Legislative body determines both tax and expenditure policies, including conditional transfer programs
- Local governments have little capacity in policy designing
- → Central government spending decisions may fail to meet local preferences
- → Reduce fiscal redistributive efficiency



### Policy enforcement (1)

- Level of administrative capacity
- ☐ Coordination between government agencies responsible for various conditional transfer programs: Duplication and overlapping in policy implementation
  - → Duplication in administrative costs
  - → Duplication in targeted groups
  - → Waste in public expenditure

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# Policy enforcement (2)

- Capacity to benefit from redistributive fiscal policy by disadvantaged groups
- The most disadvantaged and poorest groups are usually located in remote areas, which limits their access to education and healthcare system
- Limited access to basic services under economic pressures (e.g. the poor cannot afford education/medical expenses even though they are subsidized)
- Adverse effects, where the policy incidence are those who are better off



## Local government's fiscal capacity

- Difference in fiscal capacity between local governments due to difference in development level and pattern of consumption and investment
- Richer provinces can invest more in education, healthcare, etc., which help to reduce inequality in the future
  - Poorer provinces need transfers from central government to finance local needs
- → The role of institutional arrangement in designing redistributive fiscal policy

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### Job creation policy

- In the course of development, many people, especially farmers and unskilled workers, become unemployed
- → Increase income inequality
- ☐ Job creation policy plays an important role in addressing income inequality
  - Direct measures: Finance training programs for the poor and disadvantaged people; support job seeking, etc.
  - Indirect measures: Expansionary fiscal policy (increasing public investment or tax reduction) to promote investment and job creation; interest subsidy for households and small businesses; investment in infrastructure so that households in remote areas can have better market access, etc.



# Moral hazard problem

- Many social benefits are means-tested to focus on the poor and disadvantaged people who need support and avoid better off beneficiaries
- Moral hazard problem may occur when some people do not have incentive to work and do not want to graduate from means-tested redistributive policies
- Even local governments enjoying poverty status to receive more transfer from central government

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# Thank you!